RESOLUTION NO. 2014 - 02 (OVERSIGHT BOARD)

A RESOLUTION OF THE OVERSIGHT BOARD OF THE SUCCESSOR AGENCY OF THE REDEVELOPMENT AGENCY OF THE CITY OF SANTA CLARA, DIRECTING THE TRANSFER OF CERTAIN ASSETS TO THE CITY OF SANTA CLARA AND ACKNOWLEDGING THAT THE SUCCESSOR AGENCY HAS NO INTEREST IN CERTAIN REAL PROPERTY ASSETS OF THE SANTA CLARA HOUSING AUTHORITY

WHEREAS, the California state legislature enacted Assembly Bills 1x 26 and 1484 to dissolve and unwind the affairs of redevelopment agencies formed under the Community Redevelopment Law (Health and Safety Code Section 33000 et seq.);

WHEREAS, the City Council of the City of Santa Clara (the "City Council") declared that the City of Santa Clara, acting in a separate legal capacity and as a separate public entity pursuant to Health and Safety Code Section 34173(g), will act as successor agency (the "Successor Agency") for the dissolved Redevelopment Agency of the City of Santa Clara (the "Dissolved RDA") effective February 1, 2012;

WHEREAS, an oversight board for the Successor Agency (the "Oversight Board") has been established and is functioning in accordance with Health and Safety Code Section 34179:

WHEREAS, pursuant to Health and Safety Code Section 34176(a)(1), the City Council elected that the City of Santa Clara (the "City") will retain the housing assets and functions previously performed by the Dissolved RDA, and will serve as the successor housing agency of the Dissolved RDA effective February 1, 2012;

WHEREAS, pursuant to Health and Safety Code Section 34176(a)(2), on July 30, 2012, the City submitted the required housing asset transfer list (the "Housing Asset List") to the California Department of Finance (the "Department");

WHEREAS, the City received a letter from the Department dated July 16, 2013, copies of which are attached to this Resolution as <u>Exhibit A</u>, approving certain housing assets listed in the Housing Asset List (the "Department Approval Letter");

WHEREAS, the Housing Asset List, as modified pursuant to the Department Approval Letter constitutes a list of all "housing assets" of the Dissolved RDA, as defined in Health and Safety Code Section 34176(e), including: real and personal property interests acquired for low- and moderate-income housing purposes; encumbered funds; loan and grant receivables for assistance provided by the Low and Moderate Income Housing Fund ("Housing Fund"); rents and payments from housing operations; and amounts owed to the Housing Fund as a result of previously deferred or borrowed Housing Fund deposits;

WHEREAS, the Department Approval Letter also directed the City to remove certain items from the Housing Asset Transfer List and to return such items to the Successor Agency, including certain grant and loan receivables and property which the Department determined was acquired by the Santa Clara Housing Authority and not the former RDA and therefore was not a Housing Asset ("Removed Assets") as more particularly listed on Exhibit B attached hereto;

WHEREAS, in compliance with Health and Safety Code Section 34179.5, the Successor Agency submitted to the Department the Due Diligence Review for the Low and Moderate Income Housing Fund ("LMIHF DDR") and the DOF issued a final determination on the LMIHF DDR after a meet and confer with the Successor Agency determining that funds available for distribution to the taxing entities was \$45,490,068;

WHEREAS, the Department, the Successor Agency and the City entered into an Installment Payment Plan Agreement whereby the City agreed to forego its share of certain residual distributions pursuant to Health and Safety Code Section 34183(a)(4) and to have such funds distributed to the taxing entities in order to pay a portion of the amount determined by the Department to be available Oversight Board Resolution/Transfer of Housing Assets

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for distribution on the LMIHF DDR;

WHEREAS, the Successor Agency has requested that the Oversight Board direct transfer of the Removed Assets to the City in acknowledgement that the City's payments pursuant to the Installment Payment Plan Agreement compensated the taxing entities for these assets and that the assets, to the extent they were ever owned by the former RDA are now the property of the City, including Oversight Board direction for the Successor Agency to enter into such documents and agreements as are appropriate to accomplish this transfer, such as an assignment and assumption agreement for the Removed Assets between the Successor Agency and the City;

WHEREAS, one of the Removed Assets consists of property located at 2525 El Camino Real, Santa Clara that was acquired by the Santa Clara Housing Authority and was never owned by the Former RDA;

WHEREAS, the Department Approval Letter has resulted in a potential cloud on title of 2525 El Camino Real by directing the return of all of the Removed Assets to the Successor Agency;

WHEREAS, the Oversight Board has determined that the Former RDA never held any interest in 2525 El Camino Real and never held a right to acquire 2525 El Camino Real;

WHEREAS, the proposed actions of the Oversight Board set forth in this Resolution were dully noticed in the Santa Clara Weekly in accordance with Health and Safety Code Section 34181(f); and, WHEREAS, the accompanying staff report (the "Staff Report") provides supporting information upon which the actions set forth in this Resolution are based.

NOW, THEREFORE, BE IT FURTHER RESOLVED BY THE OVERSIGHT BOARD OF THE SUCCESSOR AGENCY FOR THE CITY OF SANTA CLARA REDVELOPMENT AGENCY AS FOLLOWS:

SECTION 1. The foregoing recitals are true and correct, and together with the following documents and information form the basis for the approvals, authorizations, findings, and determinations set forth Oversight Board Resolution/Transfer of Housing Assets

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in this Resolution: (1) the Housing Asset List, as modified by the Department Approval Letter; (2) the Department Approval Letter; (3) the LMIHF DDR; (4) the Installment Payment Plan Agreement; (5) the Staff Report; and (6) the information provided by the Successor Agency and City staff and the public.

SECTION 2. The Oversight Board hereby acknowledges and confirms that, pursuant to Health and Safety Code Section 34176(a)(2) and as evidenced by the Department Approval Letter, the Department has already fully approved those Housing Assets set forth in the Housing Asset List, as modified by the Department Approval Letter, and approved in the Department Approval letter to comprise housing assets as defined in Health and Safety Code Section 34176(e) and that certain assets were not approved on the Housing Asset List consisting of the assets set forth in Exhibit B.

SECTION 3. The Oversight Board hereby acknowledges and confirms that pursuant to Health and Safety Code Section 34179.6(D)(3), the Successor Agency, the City and the Department have entered into an Installment Payment Plan Agreement whereby the City and the Successor Agency have agreed to distribute to the taxing entities a total of \$45,490,068, a portion of which is being paid by the City in accordance with the terms of the Installment Payment Plan Agreement.

SECTION 4. The Oversight Board hereby authorizes and directs the transfer of those certain Removed Assets listed on Exhibit B consisting of loan and grant receivable to the City The Oversight Board further finds that that taxing entities have been fully compensated for the loans and grants receivables as part of the funds received pursuant to the Installment Payment Plan Agreement.

SECTION 5. The Successor Agency Executive Director, or the Executive Director's designee, is hereby authorized and directed to execute all documents and take all actions necessary and appropriate to effectuate the transfer of loan and grant receivables listed on Exhibit B to the City. SECTION 6. The Oversight Board further finds that the Successor Agency has no interest in the property located at 2525 El Camino Real, Santa Clara and authorizes the Successor Agency Executive

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Oversight Board Resolution/Transfer of Housing Assets

Director or the Executive Director's designee to execute all documents and take all actions necessary to disclaim any interest in 2525 El Camino Real.

SECTION 7. The transfer of the Removed Assets to the City is exempt from the requirements of the California Environmental Quality Act ("CEQA") pursuant to State CEQA Guidelines Section 15301 (as an action resulting in continuation of an existing facility) and Section 15061(b)(3) (as an action which it can be seen with certainty will not have a significant effect on the environment). The Oversight Board's Designated Contact Official, or the Designated Contact Official's designee, is hereby authorized and directed to file a notice of exemption in accordance with CEQA in connection with approval of this Resolution and the transfer of the Non-Approved Housing Assets to the City.

SECTION 8. The Successor Agency is hereby directed to notify the Department of the actions set forth in this Resolution in accordance with Health and Safety Code Sections 34179(h) and Section 34181(f).

SECTION 9. <u>Effective date</u>. This resolution shall take effect at the time and in the manner prescribed in Health and Safety Code Section 34179(h).

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I HEREBY CERTIFY THE FOREGOING TO BE A TRUE COPY OF A RESOLUTION PASSED AND ADOPTED BY OVERSIGHT BOARD OF THE SUCCESSOR AGENCY OF THE REDEVELOPMENT AGENCY OF THE CITY OF SANTA CLARA, CALIFORNIA, AT A SPECIAL MEETING THEREOF HELD ON THE 19th DAY OF SEPTEMBER, 2014, BY THE FOLLOWING VOTE:

AYES:

BOARD MEMBERS:

Ameling, Cauble, Chheng, Gillmor, Guthrie,

and Chairperson Gage

NOES:

BOARD MEMBERS:

None

ABSENT:

BOARD MEMBERS:

Maduli

ABSTAINED:

BOARD MEMBERS:

None

APPROVE:

Donald Gage Chairperson

ATTEST:

Jennifer Yamaguma

Clerk to the Oversight Board

Attachments incorporated by reference:
1. Exhibit A – Department Approval Letter
2. Exhibit B - Housing Asset List

EXHIBIT A



Ермино 6, вкоми је, в Соуевнов

915 L STREET & SACRAMENTO GA & 95814-3706 & WWW.DOF.CA.GOV

REVISED

July 16, 2013

Mr. Ron Garratt, Interim City Manager City of Santa Clara 1500 Warburton Avenue Santa Clara, CA 95050

Dear Mr. Garratt:

Subject: Housing Assets Transfer Form

This letter supersedes the California Department of Finance's (Finance) Housing Asset Transfer Form letter dated August 30, 2012. Pursuant to Health and Safety Code (HSC) section 34176 (a) (2), the City of Santa Clara as Housing Successor Agency (Agency) submitted a Housing Assets Transfer Form (Form) to Finance on July 31, 2012, for the period February 1, 2012 through July 31, 2012. Finance issued its determination related to those transferred assets on August 30, 2012. Subsequently, the Agency requested a Meet and Confer session on one or more items that was objected to by Finance. The Meet and Confer session was held on February 20, 2013.

Based on a review of additional information and documentation provided to Finance during the Meet and Confer process, Finance has completed its review of those specific items being disputed.

Exhibit A, Item 5 – Land at 2525 EI Camino Real (ROEM Project). Finance continues to object to the transfer. Finance originally objected to the transfer because the acquisition portion of the project is not an enforceable obligation. The Acquisition Loan Agreement for this property is dated July 12, 2011. HSC section 34163 (b) prohibits a redevelopment agency (RDA) from entering into a contract with any entity after June 27, 2011. Finance maintains this position as the Predevelopment Loan Agreement dated April 19, 2011, did not require the former RDA to enter into the Acquisition Loan Agreement. Additionally, the agreements were between the Housing Authority and a third party, not the former RDA. Therefore, since the former RDA was not a party to the agreements and had no authority to enter into the Acquisition Loan Agreement to acquire the property, the item is not a housing asset pursuant to HSC section 34176 (e) (1).

However, Finance notes that to the extent the Agency would like to continue with the development of Item 5 for affordable housing purposes, HSC section 34191.5 (c) (2) states that one of the property disposition options available to the successor agency of the former RDA is the retention of property for future development purposes pursuant to an approved Long Range Property Management Plan. If this option is selected, HSC

section 34180 (f) (1) states that the city, county, or city and county must reach a compensation agreement with the other taxing entities to provide payments to them in proportion to their shares of the base property tax, as determined pursuant to HSC section 34188, for the value of the property retained.

- Exhibit A, Item 6 Land at 90 N. Winchester Boulevard (BAREC Project). Finance no longer objects to the transfer. Finance originally objected to the transfer because the agreement was amended after June 27, 2012. HSC section 34163 (c) prohibits amending or modifying existing agreements. The Agency contends the item is a housing asset because the property was acquired pursuant to a Purchase and Sale Agreement entered into in 2005. The Agency provided the Purchase and Sale Agreement, which states the property is to be used for affordable housing. Therefore, the item is a housing asset pursuant to HSC section 34176 (e) (1).
- Exhibit A, Items 7 and 8 and Exhibit F, Items 1 and 2 Master Leases, Subleases, and Rents. Finance determined the items should be removed from the Form. Finance originally objected to the transfers because these items are dependent upon master leases between the City of Santa Clara and the former RDA. HSC section 34171 (d) (2) deemed any agreements between the city, county, or city and county that created the RDA and the former RDA to be void. The sublease agreements between the former RDA and third parties are now inoperative because they are dependent on the master leases, which are now void. Additionally, the properties are owned by the City, not the former RDA. Therefore, the items are not housing assets of the former RDA and should not be included on the Form. Additionally, since the sublease agreements are inoperative, the associated rents reported on Exhibit F, Items 1 and 2 should also be removed from the Form.
- Exhibit C, Item 1 \$1.1 million amount associated with the Bill Wilson Center. Finance no longer objects to the transfer. Finance originally objected to the transfer because based upon conversations with the Agency, It is our understanding that this obligation has been paid in full. The Agency contends the item is a housing asset because the loan proceeds related to 2010 Amended Affordable Housing Loan Agreement have not been fully disbursed. The Agency provided accounting records showing the various disbursements that have been made and that there was still an outstanding balance of \$1.1 million as of February 1, 2012. Therefore, the item is a housing asset pursuant to HSC section 34176 (e) (2).

However, the successor agency has not listed the agreement on the Recognized Obligation Payment Schedules (ROPS) for the January through June 2012 period, the July through December 2012 period, or the January through June 2013 period. The successor agency should list the payments that have been made during prior ROPS periods without Finance's approval as well as any additional payments that need to be made on a future ROPS for Finance's review.

Exhibit C, Item 2 – \$4.6 million amount associated with the Monroe/San Tomas site. Finance continues to object to the transfer. Finance originally objected to the transfer because based upon conversations with the Agency, we understand that no contracts have been entered into by June 27, 2011; therefore, this item is not an enforceable obligation. The Agency contends the Item is a housing asset because the Purchase Agreement obligated the former RDA to develop the property as affordable housing

Mr. Ron Garratt July 16, 2013 Page 3

pursuant to HSC section 33334.16. However, obligations associated with the former RDA's previous statutory housing obligations are not enforceable obligations. Upon the transfer of the former RDA's housing functions to the new housing entity, HSC section 34176 requires that "all rights, powers, duties, obligations and housing assets...shall be transferred" to the new housing entity. This transfer of "duties and obligations" necessarily includes the transfer of statutory obligations; to the extent any continue to be applicable. Therefore, the item is not a housing asset pursuant to HSC section 34176 (e) (2).

- Exhibit C. Item 3 \$8 million encumbrance for the BAREC Project. Finance continues to object to the transfer. Finance originally objected to the transfer because the Purchase and Sale Agreement was entered into on August 20, 2011, HSC section 34163 (b) prohibits a RDA from entering into a contract with any entity after June 27, 2011. The Agency contends the item is a housing asset because the Development Agreement states the property "shall be developed for up to 165 units of senior residences which shall be made affordable to low- and very low-income seniors." However, the Grant Deed states that "in the event [the Housing] Authority... does not comply with the land use requirements...or the Affordability Covenants...[the Housing] Authority shall pay the State the difference between the actual price paid...and the fair market value of the Property" or "if development... has not commenced within the timeframes...the Property shall revert to the State." Pursuant to the Grant Deed, the requirement to develop affordable housing is now the obligation of the Housing Authority, not the former RDA, and if the obligation is not met, the Housing Authority is to pay the difference between the actual price and the fair market value or return the property to the State. Therefore, the Item is not a housing asset pursuant to HSC section 34176 (e) (2).
- Exhibit C, Item 5 Finance continues to object to the transfer. Finance originally objected to the transfer because the First Time Homebuyer Financing Program is based upon contracts with the City and not the former RDA. Therefore, the \$5.4 million line item is not an enforceable obligation and is not a housing asset. The Agency contends the item is a housing asset because the Operating Agreements for the First-Time Homebuyers Financing Program obligated the former RDA to "make available an annual allocation of funds to provide Agency Loans for Homebuyers under the terms and conditions set forth in [the] Agreement." However, the Operating Agreements do not have specific terms, such as term of the agreement or total amount to be committed. Furthermore, the third Recital of the Agreements states that "Further allocations to the Program may be made by the Agency at its own discretion." The former RDA no longer has this discretion. Therefore, the agreements are not enforceable obligations and the item is not a housing asset pursuant to HSC section 34176 (e) (2).
- Exhibit D, Items 252 through 265 Finance determines that the items should be removed from the Form. Finance originally objected to the transfers because the First Time Homebuyer loans totaling \$1.1 million were entered into after June 27, 2011, and are not enforceable obligations. HSC section 34163 (b) prohibits a RDA from entering into a contract with any entity after June 27, 2011. The Agency contends the items are housing assets because the loans were made in accordance with the Operating Agreements for the First-Time Homebuyers Financing Program. However, the Operating Agreements do not have specific terms, such as the term of the agreement or the total amount to be committed. In addition, the third Recital of the Agreements states that "Further allocations to the Program may be made by the Agency at its own

Mr. Ron Garratt July 16, 2013 Page 4

discretion." The former RDA no longer has the discretion; therefore, the agreements were not enforceable obligations and no loans could be made pursuant to them.

In addition, although not included in the initial review, it appeared Exhibit D, Items 100 through 251 should have been removed from the Form becuase the loan agreements all had execution dates after June 27, 2011. However, based on clarifying Information and additional documents provided by the Agency, the maturity dates for the loan agreements were reported rather than the execution dates. The Agency provided the corrected execution dates for the loan agreements, which were all entered into prior to June 27, 2011. Therefore, the items are housing assets pursuant to HSC section 34176 (e) and eligible for transfer.

In addition, per Finance's Housing Asset Transfer Form letter dated August 30, 2012, Finance continues to object to the following Items not disputed by the Agency:

- Exhibit C, Item 4 The Habitat for Humanity \$381,289 line item does not qualify as a transferable housing asset because the successor agency is not a party to the underlying agreement. Therefore, the item is not an enforceable obligation.
- Exhibit C, Item 6 Based upon conversations with the City and a review of underlying agreements, the Housing Services line item is a grant receivables already included in Exhibit D and is a duplicate of the amounts indicated as being owed for the obligation. The balance of the amount was associated with anticipated administrative and monitoring costs for the successor housing entity associated with these grants. Administrative and monitoring costs are not housing encumbrance assets and are not eligible for transfer.
- Exhibit D, Item 35 \$7 million loan for 2525 El Camino Real. The loan does not qualify as a housing asset because the agreement supporting the purchase of the asset is not an enforceable obligation of the successor agency. The acquisition loan agreement portion of this project was entered into on July 12, 2011. HSC section 34163 (b) prohibits a RDA from entering into a contract with any entity after June 27, 2011. As a result, only the \$249,425 associated with the Predevelopment Loan Agreement dated April 19, 2011 is eligible for transfer.
- Exhibit D, Items 88 through 99 Grants totaling \$465,129 were entered into after June 27, 2011 and are not enforceable obligations. HSC section 34163 (b) prohibits a RDA from entering into a contract with any entity after June 27, 2011.

This is Finance's final determination related to the assets reported on your Form. Except for items disallowed as noted above, Finance is not objecting to the remaining items listed on your Form. Assets transferred deemed not to be a housing asset shall be returned to the successor agency.

Please direct inquiries to Evelyn Suess, Dispute Resolution Supervisor or Mary Halterman, Analyst at (916) 445-1546.

Mr. Ron Garratt July 16, 2013 Page 5

Sincerely,

STEVE SZALAY

Local Government Consultant

cc:

Mr. Gary Ameling, Director of Finance, Housing Agency, City of Santa Clara Mr. Jeff Pederson, Housing and Community Services Division Manager, Housing Agency, City of Santa Clara

Ms. Tamara Haas, Assistant Finance Director, City of Santa Clara

Ms. Irene Lui, Division Manager, Santa Clara County

Ms. Jacelyn Ma, Property Tax Apportionment Manager, Santa Clara County

Ms. Manju Beher, Santa Clara County California State Controller's Office

EXHIBIT B Non-Housing Assets

Santa Clara – Housing Assets denied on Housing Asset Transfer List and subsequently paid for by the City pursuant to Installment Payment Plan Agreement

Real Property:

Ca	and at 2525 El amino Real (ROEM roj)	APN 216-01-052	\$3,262,500	0.998 acre	0.998 acre
5					

Loans and Grants

	35	Loan		\$7,000,000		1/24/2012		2525 El Camino LP	

88	Grant	\$25,401	July-11
89	Grant	\$36,354	August-11
90	Grant	\$14,990	September-11
91	Grant	\$27,559	October-11
92	Grant	\$42,770	November-11
93	Grant	\$38,455	December-11
94	Grant	\$56,220	January-12
95	Grant	\$51,490	February-12
96	Grant	\$51,466	March-12
97	Grant	\$43,221	April-12
98	Grant	\$36,797	May-12
99	Grant	\$40,406	June-12

	T	T	
252	FTHB Loan	\$125,000	11/16/2011
253	FTHB Loan	\$75,000	1/23/2012
254	FTHB Loan	\$75,000	1/27/2012
255	FTHB Loan	\$75,000	5/21/2012
256	FTHB Loan	\$75,000	7/29/2012
257	FTHB Loan	\$75,000	8/25/2012
258	FTHB Loan	\$75,000	9/20/2012
259	FTHB Loan	\$75,000	10/17/2012
260	FTHB Loan	\$75,000	11/9/2012
261	FTHB Loan	\$75,000	12/23/2012
262	FTHB Loan	\$75,000	12/23/2012
263	FTHB Loan	\$75,000	6/1/2012
264	FTHB Loan	\$75,000	7/6/2012
265	FTHB Loan	\$75,000	7/12/2012